105TH CONGRESS 1ST SESSION

S. 356

To amend the Internal Revenue Code of 1986, the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and titles XVIII and XIX of the Social Security Act to assure access to emergency medical services under group health plans, health insurance coverage, and the medicare and medicaid programs.

IN THE SENATE OF THE UNITED STATES

February 25, 1997

Mr. Graham (for himself, Mr. Hutchinson, Ms. Mikulski, and Mr. Chafee) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986, the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and titles XVIII and XIX of the Social Security Act to assure access to emergency medical services under group health plans, health insurance coverage, and the medicare and medicaid programs.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Access to Emergency Medical Services Act of 1997".

1	(b) Table of Contents.—The table of contents of
2	this Act is as follows:
	 Sec. 1. Short title; table of contents. Sec. 2. Amendments to the Internal Revenue Code of 1986. Sec. 3. Amendments to the Employee Retirement Income Security Act of 1974. Sec. 4. Amendments to the Public Health Service Act relating to the group market. Sec. 5. Amendments to the Public Health Service Act relating to the individual market. Sec. 6. Application to private coverage for medicare and medicaid beneficiaries. Sec. 7. Establishment of guidelines.
3	SEC. 2. AMENDMENTS TO THE INTERNAL REVENUE CODE
4	OF 1986.
5	(a) In General.—Subtitle K of the Internal Reve-
6	nue Code of 1986 (as added by section 401(a) of the
7	Health Insurance Portability and Accountability Act of
8	1996) is amended—
9	(1) by striking all that precedes section 9801
10	and inserting the following:
11	"Subtitle K—Group Health Plan
12	Requirements
	"Chapter 100. Group health plan requirements.
13	"CHAPTER 100—GROUP HEALTH PLAN
14	REQUIREMENTS
	"Subchapter A. Requirements relating to portability, access, and renewability. "Subchapter B. Other requirements. "Subchapter C. General provisions.
15	"Subchapter A—Requirements Relating to
16	Portability, Access, and Renewability

 $\hbox{``Sec. 9801. Increased portability through limitation on preexisting condition exclusions.}$

- "Sec. 9802. Prohibiting discrimination against individual participants and beneficiaries based on health status.
- "Sec. 9803. Guaranteed renewability in multiemployer plans and certain multiple employer welfare arrangements.",
- 1 (2) by redesignating sections 9804, 9805, and 9806 as sections 9831, 9832, and 9833, respectively,
- 3 (3) by inserting before section 9831 (as so re-
- 4 designated) the following:

5 "Subchapter C—General Provisions

"Sec. 9831. General exceptions.

"Sec. 9832. Definitions.

"Sec. 9833. Regulations.", and

- 6 (4) by inserting after section 9803 the follow-
- 7 ing:

8 "Subchapter B—Other Requirements

"Sec. 9811. Assuring equitable coverage of emergency services, maintenance care, and post-stabilization care.

9 "SEC. 9811. ASSURING EQUITABLE COVERAGE OF EMER-

- 10 GENCY SERVICES, MAINTENANCE CARE, AND
- 11 POST-STABILIZATION CARE.
- 12 "(a) Prohibition of Certain Restrictions on
- 13 COVERAGE OF EMERGENCY SERVICES.—
- "(1) IN GENERAL.—If a group health plan pro-
- vides any benefits with respect to emergency services
- 16 (as defined in paragraph (2)(B)), the plan (and any
- 17 health insurance issuer offering health insurance
- coverage in connection with such a plan) shall cover

1	emergency services furnished to a participant or ben-
2	eficiary of the plan—
3	"(A) without the need for any prior au-
4	thorization determination,
5	"(B) subject to paragraph (3), whether or
6	not the physician or provider furnishing such
7	services is a participating physician or provider
8	with respect to such services, and
9	"(C) subject to paragraph (3), without re-
10	gard to any other term or condition of such
11	plan or coverage (other than an exclusion of
12	benefits, or an affiliation or waiting period, per-
13	mitted under section 9801).
14	"(2) Emergency services; emergency medi-
15	CAL CONDITION.—For purposes of this section—
16	"(A) Emergency medical condition
17	BASED ON PRUDENT LAYPERSON.—The term
18	'emergency medical condition' means a medical
19	condition manifesting itself by acute symptoms
20	of sufficient severity (including severe pain)
21	such that a prudent layperson, who possesses
22	an average knowledge of health and medicine,
23	could reasonably expect the absence of imme-
24	diate medical attention to result in—

1	"(i) placing the health of the individ-
2	ual (or, with respect to a pregnant woman,
3	the health of the woman or her unborn
4	child) in serious jeopardy,
5	"(ii) serious impairment to bodily
6	functions, or
7	"(iii) serious dysfunction of any bodily
8	organ or part.
9	"(B) Emergency services.—The term
10	'emergency services' means—
11	"(i) a medical screening examination
12	(as required under section 1867 of the So-
13	cial Security Act) that is within the capa-
14	bility of the emergency department of a
15	hospital, including ancillary services rou-
16	tinely available to the emergency depart-
17	ment, to evaluate an emergency medical
18	condition (as defined in subparagraph
19	(A)), and
20	"(ii) within the capabilities of the
21	staff and facilities available at the hospital,
22	such further medical examination and
23	treatment as are required under section
24	1867 of the Social Security Act to stabilize
25	the patient.

1	"(C) Trauma and burn centers.—The
2	provisions of clause (ii) of subparagraph (B)
3	apply to a trauma or burn center, in a hospital,
4	that—
5	"(i) is designated by the State, a re-
6	gional authority of the State, or by the
7	designee of the State, or
8	"(ii) is in a State that has not made
9	such designations and meets medically rec-
10	ognized national standards.
11	"(3) Application of Network Restriction
12	PERMITTED IN CERTAIN CASES.—
13	"(A) IN GENERAL.—Except as provided in
14	subparagraph (B), if a group health plan (and
15	an issuer of health insurance coverage in con-
16	nection with such a plan) denies, limits, or oth-
17	erwise differentiates in coverage or payment for
18	benefits other than emergency services on the
19	basis that the physician or provider of such
20	services is a nonparticipating physician or pro-
21	vider, the plan and issuer may deny, limit, or
22	differentiate in coverage or payment for emer-
23	gency services on such basis.
24	"(B) Network restrictions not per-
25	MITTED IN CERTAIN EXCEPTIONAL CASES.—

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The denial or limitation of, or differentiation in, coverage or payment of benefits for emergency services under subparagraph (A) shall not apply in the following cases:

"(i) CIRCUMSTANCES BEYOND CONTROL OF PARTICIPANT OR BENEFICIARY.—
The participant or beneficiary is unable to go to a participating hospital for such services due to circumstances beyond the control of the participant or beneficiary (as determined consistent with guidelines and subparagraph (C)).

"(ii) Likelihood of an adverse HEALTH CONSEQUENCE BASED ON LAYPERSON'S JUDGMENT.—A prudent layperson possessing an average knowledge of health and medicine could reasonably believe that, under the circumstances and consistent with guidelines, the time required to go to a participating hospital for such services could result in any of the adverse health consequences described in a clause of subsection (a)(2)(A).

1	"(iii) Physician referral.—A par-
2	ticipating physician or other person au-
3	thorized by the plan refers the participant
4	or beneficiary to an emergency department
5	of a hospital and does not specify an emer-
6	gency department of a hospital that is a
7	participating hospital with respect to such
8	services.
9	"(C) Application of 'beyond control
10	STANDARDS.—For purposes of applying sub-
11	paragraph (B)(i), receipt of emergency services
12	from a nonparticipating hospital shall be treat-
13	ed under the guidelines as being 'due to cir-
14	cumstances beyond the control of the partici-
15	pant or beneficiary' if any of the following con-
16	ditions are met:
17	"(i) Unconscious.—The participant
18	or beneficiary was unconscious or in an
19	otherwise altered mental state at the time
20	of initiation of the services.
21	"(ii) Ambulance delivery.—The
22	participant or beneficiary was transported
23	by an ambulance or other emergency vehi-

cle directed by a person other than the

1	participant or beneficiary to the non-
2	participating hospital in which the services
3	were provided.
4	"(iii) Natural disaster.—A natural
5	disaster or civil disturbance prevented the
6	participant or beneficiary from presenting
7	to a participating hospital for the provision
8	of such services.
9	"(iv) No good faith effort to in-
10	FORM OF CHANGE IN PARTICIPATION DUR-
11	ING A CONTRACT YEAR.—The status of the
12	hospital changed from a participating hos-
13	pital to a nonparticipating hospital with re-
14	spect to emergency services during a con-
15	tract year and the plan or issuer failed to
16	make a good faith effort to notify the par-
17	ticipant or beneficiary involved of such
18	change.
19	"(v) OTHER CONDITIONS.—There
20	were other factors (such as those identified
21	in guidelines) that prevented the partici-
22	pant or beneficiary from controlling selec-
23	tion of the hospital in which the services

were provided.

1	"(b) Assuring Coordinated Coverage of Main-
2	TENANCE CARE AND POST-STABILIZATION CARE.—
3	"(1) IN GENERAL.—In the case of a participant
4	or beneficiary who is covered under a group health
5	plan (or under health insurance coverage issued by
6	a health insurance issuer offered in connection with
7	such a plan) and who has received emergency serv-
8	ices pursuant to a screening evaluation conducted
9	(or supervised) by a treating physician at a hospital
10	that is a nonparticipating provider with respect to
11	emergency services, if—
12	"(A) pursuant to such evaluation, the phy-
13	sician identifies post-stabilization care (as de-
14	fined in paragraph (3)(B)) that is required by
15	the participant or beneficiary,
16	"(B) the plan or coverage provides benefits
17	with respect to the care so identified and the
18	plan requires (but for this subsection) an af-
19	firmative prior authorization determination as a
20	condition of coverage of such care, and
21	"(C) the treating physician (or another in-
22	dividual acting on behalf of such physician) ini-
23	tiates, not later than 30 minutes after the time

1	the treating physician determines that the con-
2	dition of the participant or beneficiary is sta-
3	bilized, a good faith effort to contact a physi-
4	cian or other person authorized by the plan or
5	issuer (by telephone or other means) to obtain
6	an affirmative prior authorization determination
7	with respect to the care,
8	then, without regard to terms and conditions speci-
9	fied in paragraph (2) the plan or issuer shall cover
10	maintenance care (as defined in paragraph (3)(A))
11	furnished to the participant or beneficiary during
12	the period specified in paragraph (4) and shall cover
13	post-stabilization care furnished to the participant or
14	beneficiary during the period beginning under para-
15	graph (5) and ending under paragraph (6).
16	"(2) Terms and conditions waived.—The
17	terms and conditions (of a plan or coverage) de-
18	scribed in this paragraph that are waived under
19	paragraph (1) are as follows:
20	"(A) The need for any prior authorization
21	determination.
22	"(B) Any limitation on coverage based on
23	whether or not the physician or provider fur-
24	nishing the care is a participating physician or

provider with respect to such care.

"(C) Any other term or condition of the plan or coverage (other than an exclusion of benefits, or an affiliation or waiting period, permitted under section 9801 and other than a requirement relating to medical necessity for coverage of benefits).

"(3) MAINTENANCE CARE AND POST-STA-BILIZATION CARE DEFINED.—In this subsection:

- "(A) MAINTENANCE CARE.—The term 'maintenance care' means, with respect to an individual who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services) that are required by the individual to ensure that the individual remains stabilized during the period described in paragraph (4).
- "(B) Post-stabilization care' means, with respect to an individual who is determined to be stable pursuant to a medical screening examination or who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services and other than maintenance care) that are required by the individual.

1	"(4) Period of required coverage of
2	MAINTENANCE CARE.—The period of required cov-
3	erage of maintenance care of an individual under
4	this subsection begins at the time of the request (or
5	the initiation of the good faith effort to make the re-
6	quest) under paragraph (1)(C) and ends when—
7	"(A) the individual is discharged from the
8	hospital;
9	"(B) a physician (designated by the plan
10	or issuer involved) and with privileges at the
11	hospital involved arrives at the emergency de-
12	partment of the hospital and assumes respon-
13	sibility with respect to the treatment of the in-
14	dividual; or
15	"(C) the treating physician and the plan or
16	issuer agree to another arrangement with re-
17	spect to the care of the individual.
18	"(5) When post-stabilization care re-
19	QUIRED TO BE COVERED.—
20	"(A) When treating physician unable
21	TO COMMUNICATE REQUEST.—If the treating
22	physician or other individual makes the good
23	faith effort to request authorization under para-
24	graph (1)(C) but is unable to communicate the

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request directly with an authorized person referred to in such paragraph within 30 minutes after the time of initiating such effort, then post-stabilization care is required to be covered under this subsection beginning at the end of such 30-minute period.

"(B) WHEN ABLE TO COMMUNICATE RE-QUEST, AND NO TIMELY RESPONSE.—

"(i) IN GENERAL.—If the treating physician or other individual under paragraph (1)(C) is able to communicate the request within the 30-minute period described in subparagraph (A), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request unless a person authorized by the plan or issuer involved communicates (or makes a good faith effort to communicate) a denial of the request for the prior authorization determination within 30 minutes of the time when the plan or issuer receives the request and the treating physician does not request under clause (ii) to communicate directly with an authorized physician concerning the denial.

> "(ii) REQUEST FOR DIRECT PHYSI-CIAN-TO-PHYSICIAN COMMUNICATION CON-CERNING DENIAL.—If a denial of a request is communicated under clause (i), the treating physician may request to communicate respecting the denial directly with a physician who is authorized by the plan or issuer to deny or affirm such a denial.

"(C) When no timely response to request for physician-to-physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request from a treating physician unless a physician, who is authorized by the plan or issuer to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

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"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physician-to-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the plan or issuer involved a disagreement with such decision, the post-stabilization care requested is required to be covered under this subsection beginning as follows:

"(i) Delay to allow for prompt arrival of Physician Assuming responsibility.—If the plan or issuer communicates that a physician (designated by the plan or issuer) with privileges at the hospital involved will arrive promptly (as determined under guidelines) at the emergency department of the hospital in order to assume responsibility with respect to the treatment of the participant or beneficiary involved, the required coverage of the poststabilization care begins after the passage of such time period as would allow the

prompt arrival of such a physician.

1	"(ii) Other cases.—If the plan or
2	issuer does not so communicate, the re-
3	quired coverage of the post-stabilization
4	care begins immediately.
5	"(6) No requirement of coverage of post-
6	STABILIZATION CARE IF ALTERNATE PLAN OF
7	TREATMENT.—
8	"(A) IN GENERAL.—Coverage of post-sta-
9	bilization care is not required under this sub-
10	section with respect to an individual when—
11	"(i) subject to subparagraph (B), a
12	physician (designated by the plan or issuer
13	involved) and with privileges at the hos-
14	pital involved arrives at the emergency de-
15	partment of the hospital and assumes re-
16	sponsibility with respect to the treatment
17	of the individual; or
18	"(ii) the treating physician and the
19	plan or issuer agree to another arrange-
20	ment with respect to the post-stabilization
21	care (such as an appropriate transfer of
22	the individual involved to another facility
23	or an appointment for timely followup
24	treatment for the individual).

1	"(B) Special rule where once care
2	INITIATED.—Required coverage of requested
3	post-stabilization care shall not end by reason
4	of subparagraph (A)(i) during an episode of
5	care (as determined by guidelines) if the treat-
6	ing physician initiated such care (consistent
7	with a previous paragraph) before the arrival of
8	a physician described in such subparagraph.
9	"(7) Construction.—Nothing in this sub-
10	section shall be construed as—
11	"(A) preventing a plan or issuer from au-
12	thorizing coverage of maintenance care or post-
13	stabilization care in advance or at any time; or
14	"(B) preventing a treating physician or
15	other individual described in paragraph (1)(C)
16	and a plan or issuer from agreeing to modify
17	any of the time periods specified in paragraphs
18	(5) as it relates to cases involving such persons.
19	"(c) Limits on Cost-Sharing for Services Fur-
20	NISHED IN EMERGENCY DEPARTMENTS.—If a group
21	health plan provides any benefits with respect to emer-
22	gency services, the plan (or a health insurance issuer offer-
23	ing health insurance coverage in connection with such a
24	plan) may impose cost sharing with respect to such serv-
25	ices only if the following conditions are met:

1	"(1) Limitations on cost-sharing dif
2	FERENTIAL FOR NONPARTICIPATING PROVIDERS.—
3	"(A) No differential for certain
4	SERVICES.—In the case of services furnished
5	under the circumstances described in clause (i)
6	(ii), or (iii) of subsection (a)(3)(B) (relating to
7	circumstances beyond the control of the bene
8	ficiary, the likelihood of an adverse health con
9	sequence based on layperson's judgment, and
10	physician referral), the cost-sharing for such
11	services provided by a nonparticipating provider
12	or physician does not exceed the cost-sharing
13	for such services provided by a participating
14	provider or physician.
15	"(B) Only reasonable differential
16	FOR OTHER SERVICES.—In the case of other
17	emergency services, any differential by which
18	the cost-sharing for such services provided by a
19	nonparticipating provider or physician exceeds
20	the cost-sharing for such services provided by a
21	participating provider or physician is reasonable
22	(as determined under guidelines).
23	"(2) Only reasonable differential be
24	TWEEN EMERGENCY SERVICES AND OTHER SERV

ICES.—Any differential by which the cost-sharing for

1	services furnished in an emergency department ex-
2	ceeds the cost-sharing for such services furnished in
3	another setting is reasonable (as determined under
4	guidelines).
5	"(3) Construction.—Nothing in paragraph
6	(1)(B) or (2) shall be construed as authorizing
7	guidelines other than guidelines that establish maxi-
8	mum cost-sharing differentials.
9	"(d) Information on Access to Emergency
10	SERVICES.—A group health plan (or a health insurance
11	issuer, to the extent a health insurance issuer offers group
12	health insurance coverage in connection with such a plan)
13	shall provide education to participants and beneficiaries
14	of the plan on—
15	"(1) coverage of emergency services (as defined
16	in subsection (a)(2)(B)) by the plan in accordance
17	with the provisions of this section,
18	"(2) the appropriate use of emergency services,
19	including use of the 911 telephone system or its
20	local equivalent,
21	"(3) any cost sharing applicable to emergency
22	services,
23	"(4) the process and procedures of the plan for
24	obtaining emergency services, and
25	"(5) the locations of—

1	"(A) emergency departments, and
2	"(B) other settings,
3	in which participating physicians and hospitals pro-
4	vide emergency services and post-stabilization care.
5	"(e) General Definitions.—For purposes of this
6	section:
7	"(1) Cost sharing.—The term 'cost sharing'
8	means any deductible, coinsurance amount, copay-
9	ment or other out-of-pocket payment (other than
10	premiums or enrollment fees) that a group health
11	plan (or a health insurance issuer offering group
12	health insurance issuer in connection with such a
13	plan) imposes on participants and beneficiaries of
14	the plan with respect to the coverage of benefits.
15	"(2) GOOD FAITH EFFORT.—The term 'good
16	faith effort' has the meaning given such term in
17	guidelines and requires such appropriate documenta-
18	tion as is specified under such guidelines.
19	"(3) Guidelines.—The term 'guidelines'
20	means guidelines established in accordance with sec-
21	tion 7 of the Access to Emergency Medical Services
22	Act of 1997.
23	"(4) Nonparticipating physician or pro-
24	VIDER.—The term 'nonparticipating physician or
25	provider' means, with respect to health care items

- and services furnished to a participant or beneficiary of a group health plan, a physician or provider that is not a participating physician or provider for such services.
 - "(5) Participating physician or pro-VIDER.—The term 'participating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that furnishes such items and services under a contract or other arrangement with such plan (or with a health insurance issuer offering group health insurance coverage in connection with such a plan).
 - "(6) Prior authorization determination' means, with respect to items and services for which coverage may be provided under a group health plan, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the plan) of whether or not such items and services will be covered under the plan.
 - "(7) STABILIZE.—The term 'to stabilize' means, with respect to an emergency medical condition, to provide (in complying with section 1867 of

- the Social Security Act) such medical treatment of the condition as may be necessary to assure, within reasonable medical probability, that no material deterioration of the condition is likely to result from or occur during the transfer of the individual from the facility.
 - "(8) STABILIZED.—The term 'stabilized' means, with respect to an emergency medical condition, that no material deterioration of the condition is likely, within reasonable medical probability, to result from or occur before an individual can be transferred from the facility, in compliance with the requirements of section 1867 of the Social Security Act.
 - "(9) TREATING PHYSICIAN.—The term 'treating physician' includes a treating health care professional who is licensed under State law to provide emergency services other than under the supervision of a physician."

(b) Conforming Amendments.—

(1) Chapter 100 of such Code (as added by section 401 of the Health Insurance Portability and Accountability Act of 1996 and as previously amended by this section) is further amended—

1	(A) in the last sentence of section
2	9801(c)(1), by striking "section $9805(c)$ " and
3	inserting "section 9832(c)";
4	(B) in section 9831(b), by striking
5	"9805(c)(1)" and inserting "9832(c)(1)";
6	(C) in section 9831(c)(1), by striking
7	"9805(c)(2)" and inserting "9832(c)(2)";
8	(D) in section $9831(c)(2)$, by striking
9	" $9805(c)(3)$ " and inserting " $9832(c)(3)$ "; and
10	(E) in section 9831(c)(3), by striking
11	" $9805(c)(4)$ " and inserting " $9832(c)(4)$ ".
12	(2) Section 4980D of such Code (as added by
13	section 402 of the Health Insurance Portability and
14	Accountability Act of 1996) is amended—
15	(A) in subsection $(c)(3)(B)(i)(I)$, by strik-
16	ing " $9805(d)(3)$ " and inserting " $9832(d)(3)$ ";
17	(B) in subsection $(d)(1)$, by inserting
18	"(other than a failure attributable to section
19	9811)" after "on any failure";
20	(C) in subsection (d)(3), by striking
21	"9805" and inserting "9832";
22	(D) in subsection $(f)(1)$, by striking
23	"9805(a)" and inserting "9832(a)".
24	(3) The table of subtitles for such Code is
25	amended by striking the item relating to subtitle K

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1	(as added by section 401(b) of the Health Insurance
2	Portability and Accountability Act of 1996) and in-
3	serting the following new item:
	"Subtitle K. Group health plan requirements."
4	(e) Effective Date.—(1) Subject to paragraph (2),
5	the amendments made by this section shall apply to group
6	health plans for plan years beginning on or after 18
7	months after the date of the enactment of this Act.
8	(2) In the case of a group health plan maintained
9	pursuant to 1 or more collective bargaining agreements
10	between employee representatives and 1 or more employ-
11	ers ratified before the date of enactment of this Act, the
12	amendments made by this section shall not apply to plan
13	years beginning before the later of—
14	(A) the date on which the last collective bar-
15	gaining agreements relating to the plan terminates
16	(determined without regard to any extension thereof
17	agreed to after the date of enactment of this Act),
18	or
19	(B) 18 months after the date of the enactment

- 19 (B) 18 months after the date of the enactment 20 of this Act.
- 21 For purposes of subparagraph (A), any plan amendment
- 22 made pursuant to a collective bargaining agreement relat-
- 23 ing to the plan which amends the plan solely to conform
- 24 to any requirement added by this section shall not be

1	treated as a termination of such collective bargaining
2	agreement.
3	SEC. 3. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-
4	COME SECURITY ACT OF 1974.
5	(a) In General.—Subpart B of part 7 of subtitle
6	B of title I of the Employee Retirement Income Security
7	Act of 1974 is amended by adding at the end the following
8	new section:
9	"SEC. 713. ASSURING EQUITABLE COVERAGE OF EMER-
10	GENCY SERVICES, MAINTENANCE CARE, AND
11	POST-STABILIZATION CARE.
12	"(a) Prohibition of Certain Restrictions on
13	COVERAGE OF EMERGENCY SERVICES.—
14	"(1) In general.—If a group health plan pro-
15	vides any benefits with respect to emergency services
16	(as defined in paragraph (2)(B)), the plan (and any
17	health insurance issuer offering health insurance
18	coverage in connection with such a plan) shall cover
19	emergency services furnished to a participant or ben-
20	eficiary of the plan—
21	"(A) without the need for any prior au-
22	thorization determination,
23	"(B) subject to paragraph (3), whether or
24	not the physician or provider furnishing such

1	services is a participating physician or provider
2	with respect to such services, and
3	"(C) subject to paragraph (3), without re-
4	gard to any other term or condition of such
5	plan or coverage (other than an exclusion of
6	benefits, or an affiliation or waiting period, per-
7	mitted under section 701).
8	"(2) Emergency services; emergency medi-
9	CAL CONDITION.—For purposes of this section—
10	"(A) EMERGENCY MEDICAL CONDITION
11	BASED ON PRUDENT LAYPERSON.—The term
12	'emergency medical condition' means a medical
13	condition manifesting itself by acute symptoms
14	of sufficient severity (including severe pain)
15	such that a prudent layperson, who possesses
16	an average knowledge of health and medicine,
17	could reasonably expect the absence of imme-
18	diate medical attention to result in—
19	"(i) placing the health of the individ-
20	ual (or, with respect to a pregnant woman,
21	the health of the woman or her unborn
22	child) in serious jeopardy,
23	"(ii) serious impairment to bodily
24	functions, or

1	"(iii) serious dysfunction of any bodily
2	organ or part.
3	"(B) Emergency services.—The term
4	'emergency services' means—
5	"(i) a medical screening examination
6	(as required under section 1867 of the So-
7	cial Security Act) that is within the capa-
8	bility of the emergency department of a
9	hospital, including ancillary services rou-
10	tinely available to the emergency depart-
11	ment, to evaluate an emergency medical
12	condition (as defined in subparagraph
13	(A)), and
14	"(ii) within the capabilities of the
15	staff and facilities available at the hospital,
16	such further medical examination and
17	treatment as are required under section
18	1867 of the Social Security Act to stabilize
19	the patient.
20	"(C) Trauma and burn centers.—The
21	provisions of clause (ii) of subparagraph (B)
22	apply to a trauma or burn center, in a hospital,
23	that—

1	"(i) is designated by the State, a re-
2	gional authority of the State, or by the
3	designee of the State, or
4	"(ii) is in a State that has not made
5	such designations and meets medically rec-
6	ognized national standards.
7	"(3) Application of Network restriction
8	PERMITTED IN CERTAIN CASES.—
9	"(A) IN GENERAL.—Except as provided in
10	subparagraph (B), if a group health plan (and
11	an issuer of health insurance coverage in con-
12	nection with such a plan) denies, limits, or oth-
13	erwise differentiates in coverage or payment for
14	benefits other than emergency services on the
15	basis that the physician or provider of such
16	services is a nonparticipating physician or pro-
17	vider, the plan and issuer may deny, limit, or
18	differentiate in coverage or payment for emer-
19	gency services on such basis.
20	"(B) Network restrictions not per-
21	MITTED IN CERTAIN EXCEPTIONAL CASES.—
22	The denial or limitation of, or differentiation in,
23	coverage or payment of benefits for emergency
24	services under subparagraph (A) shall not apply
25	in the following cases:

1	"(i) CIRCUMSTANCES BEYOND CON-
2	TROL OF PARTICIPANT OR BENEFICIARY.—
3	The participant or beneficiary is unable to
4	go to a participating hospital for such serv-
5	ices due to circumstances beyond the con-
6	trol of the participant or beneficiary (as
7	determined consistent with guidelines and
8	subparagraph (C)).

"(ii) Likelihood of an adverse HEALTH CONSEQUENCE BASED ON LAYPERSON'S JUDGMENT.—A prudent layperson possessing an average knowledge of health and medicine could reasonably believe that, under the circumstances and consistent with guidelines, the time required to go to a participating hospital for such services could result in any of the adverse health consequences described in a clause of subsection (a)(2)(A).

"(iii) Physician referral.—A participating physician or other person authorized by the plan refers the participant or beneficiary to an emergency department of a hospital and does not specify an emergency department of a hospital that is a

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1	participating hospital with respect to such
2	services.
3	"(C) Application of 'beyond control
4	STANDARDS.—For purposes of applying sub-
5	paragraph (B)(i), receipt of emergency services
6	from a nonparticipating hospital shall be treat-
7	ed under the guidelines as being 'due to cir-
8	cumstances beyond the control of the partici-
9	pant or beneficiary' if any of the following con-
10	ditions are met:
11	"(i) Unconscious.—The participant
12	or beneficiary was unconscious or in an
13	otherwise altered mental state at the time
14	of initiation of the services.
15	"(ii) Ambulance delivery.—The
16	participant or beneficiary was transported
17	by an ambulance or other emergency vehi-
18	cle directed by a person other than the
19	participant or beneficiary to the non-
20	participating hospital in which the services
21	were provided.
22	"(iii) Natural disaster.—A natural
23	disaster or civil disturbance prevented the
24	participant or beneficiary from presenting

1	to a participating hospital for the provision
2	of such services.
3	"(iv) No good faith effort to in-
4	FORM OF CHANGE IN PARTICIPATION DUR-
5	ING A CONTRACT YEAR.—The status of the
6	hospital changed from a participating hos-
7	pital to a nonparticipating hospital with re-
8	spect to emergency services during a con-
9	tract year and the plan or issuer failed to
10	make a good faith effort to notify the par-
11	ticipant or beneficiary involved of such
12	change.
13	"(v) Other conditions.—There
14	were other factors (such as those identified
15	in guidelines) that prevented the partici-
16	pant or beneficiary from controlling selec-
17	tion of the hospital in which the services
18	were provided.
19	"(b) Assuring Coordinated Coverage of Main-
20	TENANCE CARE AND POST-STABILIZATION CARE.—
21	"(1) In general.—In the case of a participant
22	or beneficiary who is covered under a group health
23	plan (or under health insurance coverage issued by
24	a health insurance issuer offered in connection with

such a plan) and who has received emergency services pursuant to a screening evaluation conducted (or supervised) by a treating physician at a hospital that is a nonparticipating provider with respect to emergency services, if—

- "(A) pursuant to such evaluation, the physician identifies post-stabilization care (as defined in paragraph (3)(B)) that is required by the participant or beneficiary,
- "(B) the plan or coverage provides benefits with respect to the care so identified and the plan requires (but for this subsection) an affirmative prior authorization determination as a condition of coverage of such care, and
- "(C) the treating physician (or another individual acting on behalf of such physician) initiates, not later than 30 minutes after the time the treating physician determines that the condition of the participant or beneficiary is stabilized, a good faith effort to contact a physician or other person authorized by the plan or issuer (by telephone or other means) to obtain an affirmative prior authorization determination with respect to the care,

- then, without regard to terms and conditions speci-fied in paragraph (2) the plan or issuer shall cover maintenance care (as defined in paragraph (3)(A)) furnished to the participant or beneficiary during the period specified in paragraph (4) and shall cover post-stabilization care furnished to the participant or beneficiary during the period beginning under para-graph (5) and ending under paragraph (6).
 - "(2) TERMS AND CONDITIONS WAIVED.—The terms and conditions (of a plan or coverage) described in this paragraph that are waived under paragraph (1) are as follows:
 - "(A) The need for any prior authorization determination.
 - "(B) Any limitation on coverage based on whether or not the physician or provider furnishing the care is a participating physician or provider with respect to such care.
 - "(C) Any other term or condition of the plan or coverage (other than an exclusion of benefits, or an affiliation or waiting period, permitted under section 701 and other than a requirement relating to medical necessity for coverage of benefits).

- 1 "(3) Maintenance care and post-sta-2 Bilization care defined.—In this subsection:
 - "(A) Maintenance care Care.—The term maintenance care means, with respect to an individual who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services) that are required by the individual to ensure that the individual remains stabilized during the period described in paragraph (4).
 - "(B) Post-stabilization care' means, with respect to an individual who is determined to be stable pursuant to a medical screening examination or who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services and other than maintenance care) that are required by the individual.
 - "(4) PERIOD OF REQUIRED COVERAGE OF MAINTENANCE CARE.—The period of required coverage of maintenance care of an individual under this subsection begins at the time of the request (or the initiation of the good faith effort to make the request) under paragraph (1)(C) and ends when—

1	"(A) the individual is discharged from the
2	hospital;
3	"(B) a physician (designated by the plan
4	or issuer involved) and with privileges at the
5	hospital involved arrives at the emergency de-
6	partment of the hospital and assumes respon-
7	sibility with respect to the treatment of the in-
8	dividual; or
9	"(C) the treating physician and the plan or
10	issuer agree to another arrangement with re-
11	spect to the care of the individual.
12	"(5) When post-stabilization care re-
13	QUIRED TO BE COVERED.—
14	"(A) When treating physician unable
15	TO COMMUNICATE REQUEST.—If the treating
16	physician or other individual makes the good
17	faith effort to request authorization under para-
18	graph (1)(C) but is unable to communicate the
19	request directly with an authorized person re-
20	ferred to in such paragraph within 30 minutes
21	after the time of initiating such effort, then
22	post-stabilization care is required to be covered
23	under this subsection beginning at the end of
24	such 30-minute period.

1	"(B) When able to communicate re-
2	QUEST, AND NO TIMELY RESPONSE.—
3	"(i) In general.—If the treating
4	physician or other individual under para-
5	graph (1)(C) is able to communicate the
6	request within the 30-minute period de-
7	scribed in subparagraph (A), the post-sta-
8	bilization care requested is required to be
9	covered under this subsection beginning 30
10	minutes after the time when the plan or is-
11	suer receives the request unless a person
12	authorized by the plan or issuer involved
13	communicates (or makes a good faith ef-
14	fort to communicate) a denial of the re-
15	quest for the prior authorization deter-
16	mination within 30 minutes of the time
17	when the plan or issuer receives the re-
18	quest and the treating physician does not
19	request under clause (ii) to communicate
20	directly with an authorized physician con-
21	cerning the denial.
22	"(ii) Request for direct physi-
23	CIAN-TO-PHYSICIAN COMMUNICATION CON-
24	CERNING DENIAL.—If a denial of a request
25	is communicated under clause (i), the

treating physician may request to communicate respecting the denial directly with a physician who is authorized by the plan or issuer to deny or affirm such a denial.

"(C) When no timely response to request for physician-to-physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request from a treating physician unless a physician, who is authorized by the plan or issuer to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physicianto-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the plan or

1	issuer involved a disagreement with such deci-
2	sion, the post-stabilization care requested is re-
3	quired to be covered under this subsection be-
4	ginning as follows:
5	"(i) Drivy mo vilom bombo

"(i) Delay to allow for prompt arrival of such above the plan or issuer communicates that a physician (designated by the plan or issuer) with privileges at the hospital involved will arrive promptly (as determined under guidelines) at the emergency department of the hospital in order to assume responsibility with respect to the treatment of the participant or beneficiary involved, the required coverage of the poststabilization care begins after the passage of such time period as would allow the prompt arrival of such a physician.

"(ii) OTHER CASES.—If the plan or issuer does not so communicate, the required coverage of the post-stabilization care begins immediately.

"(6) No requirement of coverage of poststabilization care if alternate plan of treatment.—

1	"(A) In general.—Coverage of post-sta-
2	bilization care is not required under this sub-
3	section with respect to an individual when—
4	"(i) subject to subparagraph (B), a
5	physician (designated by the plan or issuer
6	involved) and with privileges at the hos-
7	pital involved arrives at the emergency de-
8	partment of the hospital and assumes re-
9	sponsibility with respect to the treatment
10	of the individual; or
11	"(ii) the treating physician and the
12	plan or issuer agree to another arrange-
13	ment with respect to the post-stabilization
14	care (such as an appropriate transfer of
15	the individual involved to another facility
16	or an appointment for timely followup
17	treatment for the individual).
18	"(B) Special rule where once care
19	INITIATED.—Required coverage of requested
20	post-stabilization care shall not end by reason
21	of subparagraph (A)(i) during an episode of
22	care (as determined by guidelines) if the treat-

ing physician initiated such care (consistent

1	with a previous paragraph) before the arrival of
2	a physician described in such subparagraph.
3	"(7) Construction.—Nothing in this sub-
4	section shall be construed as—
5	"(A) preventing a plan or issuer from au-
6	thorizing coverage of maintenance care or post-
7	stabilization care in advance or at any time; or
8	"(B) preventing a treating physician or
9	other individual described in paragraph (1)(C)
10	and a plan or issuer from agreeing to modify
11	any of the time periods specified in paragraphs
12	(5) as it relates to cases involving such persons.
13	"(c) Limits on Cost-Sharing for Services Fur-
14	NISHED IN EMERGENCY DEPARTMENTS.—If a group
15	health plan provides any benefits with respect to emer-
16	gency services, the plan (or a health insurance issuer offer-
17	ing health insurance coverage in connection with such a
18	plan) may impose cost sharing with respect to such serv-
19	ices only if the following conditions are met:
20	"(1) Limitations on cost-sharing dif-
21	FERENTIAL FOR NONPARTICIPATING PROVIDERS.—
22	"(A) No differential for certain
23	SERVICES.—In the case of services furnished
24	under the circumstances described in clause (i),
25	(ii), or (iii) of subsection (a)(3)(B) (relating to

circumstances beyond the control of the beneficiary, the likelihood of an adverse health consequence based on layperson's judgment, and
physician referral), the cost-sharing for such
services provided by a nonparticipating provider
or physician does not exceed the cost-sharing
for such services provided by a participating
provider or physician.

- "(B) ONLY REASONABLE DIFFERENTIAL FOR OTHER SERVICES.—In the case of other emergency services, any differential by which the cost-sharing for such services provided by a nonparticipating provider or physician exceeds the cost-sharing for such services provided by a participating provider or physician is reasonable (as determined under guidelines).
- "(2) Only reasonable differential between emergency services and other services.—Any differential by which the cost-sharing for services furnished in an emergency department exceeds the cost-sharing for such services furnished in another setting is reasonable (as determined under guidelines).
- 24 "(3) Construction.—Nothing in paragraph 25 (1)(B) or (2) shall be construed as authorizing

1	guidelines other than guidelines that establish maxi-
2	mum cost-sharing differentials.
3	"(d) Information on Access to Emergency
4	SERVICES.—A group health plan (or a health insurance
5	issuer, to the extent a health insurance issuer offers group
6	health insurance coverage in connection with such a plan
7	shall provide education to participants and beneficiaries
8	of the plan on—
9	"(1) coverage of emergency services (as defined
10	in subsection (a)(2)(B)) by the plan in accordance
11	with the provisions of this section,
12	"(2) the appropriate use of emergency services
13	including use of the 911 telephone system or its
14	local equivalent,
15	"(3) any cost sharing applicable to emergency
16	services,
17	"(4) the process and procedures of the plan for
18	obtaining emergency services, and
19	"(5) the locations of—
20	"(A) emergency departments, and
21	"(B) other settings,
22	in which participating physicians and hospitals pro-
23	vide emergency services and post-stabilization care.
24	"(e) General Definitions.—For purposes of this
25	section:

- "(1) Cost sharing.—The term 'cost sharing' means any deductible, coinsurance amount, copay-ment or other out-of-pocket payment (other than premiums or enrollment fees) that a group health plan (or a health insurance issuer offering group health insurance issuer in connection with such a plan) imposes on participants and beneficiaries of the plan with respect to the coverage of benefits.
 - "(2) GOOD FAITH EFFORT.—The term 'good faith effort' has the meaning given such term in guidelines and requires such appropriate documentation as is specified under such guidelines.
 - "(3) GUIDELINES.—The term 'guidelines' means guidelines established in accordance with section 7 of the Access to Emergency Medical Services Act of 1997.
 - "(4) Nonparticipating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that is not a participating physician or provider for such services.

- "(5) PARTICIPATING PHYSICIAN ORPRO-VIDER.—The term 'participating physician or pro-vider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that furnishes such items and services under a contract or other arrangement with such plan (or with a health insurance issuer offering group health insur-ance coverage in connection with such a plan).
 - "(6) Prior authorization determination' means, with respect to items and services for which coverage may be provided under a group health plan, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the plan) of whether or not such items and services will be covered under the plan.
 - "(7) STABILIZE.—The term 'to stabilize' means, with respect to an emergency medical condition, to provide (in complying with section 1867 of the Social Security Act) such medical treatment of the condition as may be necessary to assure, within reasonable medical probability, that no material deterioration of the condition is likely to result from or

- occur during the transfer of the individual from the
 facility.
- 3 "(8) STABILIZED.—The 'stabilized' term means, with respect to an emergency medical condi-5 tion, that no material deterioration of the condition 6 is likely, within reasonable medical probability, to re-7 sult from or occur before an individual can be trans-8 ferred from the facility, in compliance with the re-9 quirements of section 1867 of the Social Security 10 Act.
- 11 "(9) TREATING PHYSICIAN.—The term 'treat-12 ing physician' includes a treating health care profes-13 sional who is licensed under State law to provide 14 emergency services other than under the supervision 15 of a physician.
- "(f) Continued Applicability of State Law
 With Respect to Health Insurance Issuers.—The
 provisions of section 731(a) (relating to State authority
 to provide for standards and requirements for health insurance issuers to the extent the standards and requirements do not prevent the application of a requirement of
 this part) apply with respect to the requirements of this
 section.".
- 24 (b) Conforming Amendments.—

- 47 1 (1) Section 731(c) of such Act (29 U.S.C. 2 1191(c)), as amended by section 603(b)(1) of Public Law 104–204, is amended by striking "section 711" 3 and inserting "sections 711 and 713". 4 5 (2) Section 732(a) of such Act (29 U.S.C. 6 1191a(a)), as amended by section 603(b)(2) of Pub-7 lic Law 104–204, is amended by striking "section 711" and inserting "sections 711 and 713". 8 9 (3) The table of contents in section 1 of such 10 Act is amended by inserting after the item relating 11 to section 712 the following new item: "Sec. 713. Assuring equitable coverage of emergency services, maintenance care, and post-stabilization care.". 12 (c) Effective Date.—(1) Subject to paragraph (2), the amendments made by this section shall apply to group health plans for plan years beginning on or after the date that is 18 months after the date of the enactment of this 16 Act. 17 (2) In the case of a group health plan maintained 18 pursuant to 1 or more collective bargaining agreements
- 19 between employee representatives and 1 or more employ-20 ers ratified before the date of enactment of this Act, the 21 amendments made by this section shall not apply to plan 22 years beginning before the later of—
- 23 (A) the date on which the last collective bar-24 gaining agreements relating to the plan terminates

1	(determined without regard to any extension thereof
2	agreed to after the date of enactment of this Act),
3	or
4	(B) 18 months after the date of the enactment
5	of this Act.
6	For purposes of subparagraph (A), any plan amendment
7	made pursuant to a collective bargaining agreement relat-
8	ing to the plan which amends the plan solely to conform
9	to any requirement added by this section shall not be
10	treated as a termination of such collective bargaining
11	agreement.
12	SEC. 4. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
13	ACT RELATING TO THE GROUP MARKET.
14	(a) In General.—Subpart 2 of part A of title
15	XXVII of the Public Health Service Act is amended by
16	adding at the end the following new section:
17	"SEC. 2706. ASSURING EQUITABLE COVERAGE OF EMER-
18	GENCY SERVICES, MAINTENANCE CARE, AND
19	POST-STABILIZATION CARE.
20	"(a) Prohibition of Certain Restrictions on
21	COVERAGE OF EMERGENCY SERVICES.—
22	"(1) IN GENERAL.—If a group health plan pro-
23	vides any benefits with respect to emergency services
24	(as defined in paragraph (2)(B)), the plan (and any
	(as defined in paragraph (2)(2)), the plan (and any

1	coverage in connection with such a plan) shall cover
2	emergency services furnished to a participant or ben-
3	eficiary of the plan—
4	"(A) without the need for any prior au-
5	thorization determination,
6	"(B) subject to paragraph (3), whether or
7	not the physician or provider furnishing such
8	services is a participating physician or provider
9	with respect to such services, and
10	"(C) subject to paragraph (3), without re-
11	gard to any other term or condition of such
12	plan or coverage (other than an exclusion of
13	benefits, or an affiliation or waiting period, per-
14	mitted under section 2701).
15	"(2) Emergency services; emergency medi-
16	CAL CONDITION.—For purposes of this section—
17	"(A) EMERGENCY MEDICAL CONDITION
18	BASED ON PRUDENT LAYPERSON.—The term
19	'emergency medical condition' means a medical
20	condition manifesting itself by acute symptoms
21	of sufficient severity (including severe pain)
22	such that a prudent layperson, who possesses
23	an average knowledge of health and medicine,
24	could reasonably expect the absence of imme-
25	diate medical attention to result in—

1	"(i) placing the health of the individ-
2	ual (or, with respect to a pregnant woman,
3	the health of the woman or her unborn
4	child) in serious jeopardy,
5	"(ii) serious impairment to bodily
6	functions, or
7	"(iii) serious dysfunction of any bodily
8	organ or part.
9	"(B) Emergency services.—The term
10	'emergency services' means—
11	"(i) a medical screening examination
12	(as required under section 1867 of the So-
13	cial Security Act) that is within the capa-
14	bility of the emergency department of a
15	hospital, including ancillary services rou-
16	tinely available to the emergency depart-
17	ment, to evaluate an emergency medical
18	condition (as defined in subparagraph
19	(A)), and
20	"(ii) within the capabilities of the
21	staff and facilities available at the hospital,
22	such further medical examination and
23	treatment as are required under section
24	1867 of the Social Security Act to stabilize
25	the patient.

1	"(C) Trauma and burn centers.—The
2	provisions of clause (ii) of subparagraph (B)
3	apply to a trauma or burn center, in a hospital,
4	that—
5	"(i) is designated by the State, a re-
6	gional authority of the State, or by the
7	designee of the State, or
8	"(ii) is in a State that has not made
9	such designations and meets medically rec-
10	ognized national standards.
11	"(3) Application of Network restriction
12	PERMITTED IN CERTAIN CASES.—
13	"(A) In general.—Except as provided in
14	subparagraph (B), if a group health plan (and
15	an issuer of health insurance coverage in con-
16	nection with such a plan) denies, limits, or oth-
17	erwise differentiates in coverage or payment for
18	benefits other than emergency services on the
19	basis that the physician or provider of such
20	services is a nonparticipating physician or pro-
21	vider, the plan and issuer may deny, limit, or
22	differentiate in coverage or payment for emer-
23	gency services on such basis.
24	"(B) Network restrictions not per-
25	MITTED IN CERTAIN EXCEPTIONAL CASES —

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The denial or limitation of, or differentiation in, coverage or payment of benefits for emergency services under subparagraph (A) shall not apply in the following cases:

"(i) CIRCUMSTANCES BEYOND CONTROL OF PARTICIPANT OR BENEFICIARY.—
The participant or beneficiary is unable to go to a participating hospital for such services due to circumstances beyond the control of the participant or beneficiary (as determined consistent with guidelines and subparagraph (C)).

"(ii) Likelihood of an adverse HEALTH CONSEQUENCE BASED ON LAYPERSON'S JUDGMENT.—A prudent layperson possessing an average knowledge of health and medicine could reasonably believe that, under the circumstances and consistent with guidelines, the time required to go to a participating hospital for such services could result in any of the adverse health consequences described in a clause of subsection (a)(2)(A).

1	"(iii) Physician referral.—A par-
2	ticipating physician or other person au-
3	thorized by the plan refers the participant
4	or beneficiary to an emergency department
5	of a hospital and does not specify an emer-
6	gency department of a hospital that is a
7	participating hospital with respect to such
8	services.
9	"(C) Application of 'beyond control
10	STANDARDS.—For purposes of applying sub-
11	paragraph (B)(i), receipt of emergency services
12	from a nonparticipating hospital shall be treat-
13	ed under the guidelines as being 'due to cir-
14	cumstances beyond the control of the partici-
15	pant or beneficiary' if any of the following con-
16	ditions are met:
17	"(i) Unconscious.—The participant
18	or beneficiary was unconscious or in an
19	otherwise altered mental state at the time
20	of initiation of the services.
21	"(ii) Ambulance delivery.—The
22	participant or beneficiary was transported
23	by an ambulance or other emergency vehi-

cle directed by a person other than the

1	participant or beneficiary to the non-
2	participating hospital in which the services
3	were provided.
4	"(iii) Natural disaster.—A natural
5	disaster or civil disturbance prevented the
6	participant or beneficiary from presenting
7	to a participating hospital for the provision
8	of such services.
9	"(iv) No good faith effort to in-
10	FORM OF CHANGE IN PARTICIPATION DUR-
11	ING A CONTRACT YEAR.—The status of the
12	hospital changed from a participating hos-
13	pital to a nonparticipating hospital with re-
14	spect to emergency services during a con-
15	tract year and the plan or issuer failed to
16	make a good faith effort to notify the par-
17	ticipant or beneficiary involved of such
18	change.
19	"(v) OTHER CONDITIONS.—There
20	were other factors (such as those identified
21	in guidelines) that prevented the partici-
22	pant or beneficiary from controlling selec-
23	tion of the hospital in which the services

were provided.

1	"(b) Assuring Coordinated Coverage of Main-
2	TENANCE CARE AND POST-STABILIZATION CARE.—
3	"(1) IN GENERAL.—In the case of a participant
4	or beneficiary who is covered under a group health
5	plan (or under health insurance coverage issued by
6	a health insurance issuer offered in connection with
7	such a plan) and who has received emergency serv-
8	ices pursuant to a screening evaluation conducted
9	(or supervised) by a treating physician at a hospital
10	that is a nonparticipating provider with respect to
11	emergency services, if—
12	"(A) pursuant to such evaluation, the phy-
13	sician identifies post-stabilization care (as de-
14	fined in paragraph (3)(B)) that is required by
15	the participant or beneficiary,
16	"(B) the plan or coverage provides benefits
17	with respect to the care so identified and the
18	plan requires (but for this subsection) an af-
19	firmative prior authorization determination as a
20	condition of coverage of such care, and
21	"(C) the treating physician (or another in-
22	dividual acting on behalf of such physician) ini-
23	tiates, not later than 30 minutes after the time

1	the treating physician determines that the con-
2	dition of the participant or beneficiary is sta-
3	bilized, a good faith effort to contact a physi-
4	cian or other person authorized by the plan or
5	issuer (by telephone or other means) to obtain
6	an affirmative prior authorization determination
7	with respect to the care,
8	then, without regard to terms and conditions speci-
9	fied in paragraph (2) the plan or issuer shall cover
10	maintenance care (as defined in paragraph (3)(A))
11	furnished to the participant or beneficiary during
12	the period specified in paragraph (4) and shall cover
13	post-stabilization care furnished to the participant or
14	beneficiary during the period beginning under para-
15	graph (5) and ending under paragraph (6).
16	"(2) Terms and conditions waived.—The
17	terms and conditions (of a plan or coverage) de
18	scribed in this paragraph that are waived under
19	paragraph (1) are as follows:
20	"(A) The need for any prior authorization
21	determination.
22	"(B) Any limitation on coverage based or
23	whether or not the physician or provider fur-
24	nishing the care is a participating physician or

provider with respect to such care.

"(C) Any other term or condition of the plan or coverage (other than an exclusion of benefits, or an affiliation or waiting period, permitted under section 2701 and other than a requirement relating to medical necessity for coverage of benefits).

"(3) MAINTENANCE CARE AND POST-STA-BILIZATION CARE DEFINED.—In this subsection:

- "(A) Maintenance care' means, with respect to an individual who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services) that are required by the individual to ensure that the individual remains stabilized during the period described in paragraph (4).
- "(B) Post-stabilization care' means, with respect to an individual who is determined to be stable pursuant to a medical screening examination or who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services and other than maintenance care) that are required by the individual.

1	"(4) Period of required coverage of
2	MAINTENANCE CARE.—The period of required cov-
3	erage of maintenance care of an individual under
4	this subsection begins at the time of the request (or
5	the initiation of the good faith effort to make the re-
6	quest) under paragraph (1)(C) and ends when—
7	"(A) the individual is discharged from the
8	hospital;
9	"(B) a physician (designated by the plan
10	or issuer involved) and with privileges at the
11	hospital involved arrives at the emergency de-
12	partment of the hospital and assumes respon-
13	sibility with respect to the treatment of the in-
14	dividual; or
15	"(C) the treating physician and the plan or
16	issuer agree to another arrangement with re-
17	spect to the care of the individual.
18	"(5) When post-stabilization care re-
19	QUIRED TO BE COVERED.—
20	"(A) When treating physician unable
21	TO COMMUNICATE REQUEST.—If the treating
22	physician or other individual makes the good
23	faith effort to request authorization under para-
24	graph (1)(C) but is unable to communicate the

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request directly with an authorized person referred to in such paragraph within 30 minutes after the time of initiating such effort, then post-stabilization care is required to be covered under this subsection beginning at the end of such 30-minute period.

"(B) WHEN ABLE TO COMMUNICATE RE-QUEST, AND NO TIMELY RESPONSE.—

"(i) IN GENERAL.—If the treating physician or other individual under paragraph (1)(C) is able to communicate the request within the 30-minute period described in subparagraph (A), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request unless a person authorized by the plan or issuer involved communicates (or makes a good faith effort to communicate) a denial of the request for the prior authorization determination within 30 minutes of the time when the plan or issuer receives the request and the treating physician does not request under clause (ii) to communicate

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directly with an authorized physician concerning the denial.

"(ii) Request for direct physician-to-physician communication concerning denial.—If a denial of a request is communicated under clause (i), the treating physician may request to communicate respecting the denial directly with a physician who is authorized by the plan or issuer to deny or affirm such a denial.

"(C) When no timely response to request for physician-to-physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request from a treating physician unless a physician, who is authorized by the plan or issuer to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

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"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physicianto-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the plan or issuer involved a disagreement with such decision, the post-stabilization care requested is required to be covered under this subsection beginning as follows:

"(i) Delay to allow for prompt ARRIVAL OF PHYSICIAN ASSUMING SPONSIBILITY.—If the plan or issuer communicates that a physician (designated by the plan or issuer) with privileges at the hospital involved will arrive promptly (as determined under guidelines) at the emergency department of the hospital in order to assume responsibility with respect to the treatment of the participant or beneficiary involved, the required coverage of the poststabilization care begins after the passage of such time period as would allow the prompt arrival of such a physician.

1	"(ii) Other cases.—If the plan or
2	issuer does not so communicate, the re-
3	quired coverage of the post-stabilization
4	care begins immediately.
5	"(6) No requirement of coverage of post-
6	STABILIZATION CARE IF ALTERNATE PLAN OF
7	TREATMENT.—
8	"(A) In General.—Coverage of post-sta-
9	bilization care is not required under this sub-
10	section with respect to an individual when—
11	"(i) subject to subparagraph (B), a
12	physician (designated by the plan or issuer
13	involved) and with privileges at the hos-
14	pital involved arrives at the emergency de-
15	partment of the hospital and assumes re-
16	sponsibility with respect to the treatment
17	of the individual; or
18	"(ii) the treating physician and the
19	plan or issuer agree to another arrange-
20	ment with respect to the post-stabilization
21	care (such as an appropriate transfer of
22	the individual involved to another facility
23	or an appointment for timely followup
24	treatment for the individual)

1	"(B) Special rule where once care
2	INITIATED.—Required coverage of requested
3	post-stabilization care shall not end by reason
4	of subparagraph (A)(i) during an episode of
5	care (as determined by guidelines) if the treat-
6	ing physician initiated such care (consistent
7	with a previous paragraph) before the arrival of
8	a physician described in such subparagraph.
9	"(7) Construction.—Nothing in this sub-
10	section shall be construed as—
11	"(A) preventing a plan or issuer from au-
12	thorizing coverage of maintenance care or post-
13	stabilization care in advance or at any time; or
14	"(B) preventing a treating physician or
15	other individual described in paragraph (1)(C)
16	and a plan or issuer from agreeing to modify
17	any of the time periods specified in paragraphs
18	(5) as it relates to cases involving such persons.
19	"(c) Limits on Cost-Sharing for Services Fur-
20	NISHED IN EMERGENCY DEPARTMENTS.—If a group
21	health plan provides any benefits with respect to emer-
22	gency services, the plan (or a health insurance issuer offer-
23	ing health insurance coverage in connection with such a
24	plan) may impose cost sharing with respect to such serv-
25	ices only if the following conditions are met:

1	"(1) Limitations on cost-sharing dif-
2	FERENTIAL FOR NONPARTICIPATING PROVIDERS.—
3	"(A) No differential for certain
4	SERVICES.—In the case of services furnished
5	under the circumstances described in clause (i),
6	(ii), or (iii) of subsection (a)(3)(B) (relating to
7	circumstances beyond the control of the bene-
8	ficiary, the likelihood of an adverse health con-
9	sequence based on layperson's judgment, and
10	physician referral), the cost-sharing for such
11	services provided by a nonparticipating provider
12	or physician does not exceed the cost-sharing
13	for such services provided by a participating
14	provider or physician.
15	"(B) Only reasonable differential
16	FOR OTHER SERVICES.—In the case of other
17	emergency services, any differential by which
18	the cost-sharing for such services provided by a
19	nonparticipating provider or physician exceeds
20	the cost-sharing for such services provided by a
21	participating provider or physician is reasonable
22	(as determined under guidelines).
23	"(2) Only reasonable differential be-
24	TWEEN EMERGENCY SERVICES AND OTHER SERV-
25	ICES.—Any differential by which the cost-sharing for

1	services furnished in an emergency department ex-
2	ceeds the cost-sharing for such services furnished in
3	another setting is reasonable (as determined under
4	guidelines).
5	"(3) Construction.—Nothing in paragraph
6	(1)(B) or (2) shall be construed as authorizing
7	guidelines other than guidelines that establish maxi-
8	mum cost-sharing differentials.
9	"(d) Information on Access to Emergency
10	SERVICES.—A group health plan (or a health insurance
11	issuer, to the extent a health insurance issuer offers group
12	health insurance coverage in connection with such a plan)
13	shall provide education to participants and beneficiaries
14	of the plan on—
15	"(1) coverage of emergency services (as defined
16	in subsection (a)(2)(B)) by the plan in accordance
17	with the provisions of this section,
18	"(2) the appropriate use of emergency services,
19	including use of the 911 telephone system or its
20	local equivalent,
21	"(3) any cost sharing applicable to emergency
22	services,
23	"(4) the process and procedures of the plan for
24	obtaining emergency services, and
25	"(5) the locations of—

1	"(A) emergency departments, and
2	"(B) other settings,
3	in which participating physicians and hospitals pro-
4	vide emergency services and post-stabilization care.
5	"(e) General Definitions.—For purposes of this
6	section:
7	"(1) Cost sharing.—The term 'cost sharing
8	means any deductible, coinsurance amount, copay-
9	ment or other out-of-pocket payment (other than
10	premiums or enrollment fees) that a group health
11	plan (or a health insurance issuer offering group
12	health insurance issuer in connection with such a
13	plan) imposes on participants and beneficiaries of
14	the plan with respect to the coverage of benefits.
15	"(2) GOOD FAITH EFFORT.—The term 'good
16	faith effort' has the meaning given such term in
17	guidelines and requires such appropriate documenta-
18	tion as is specified under such guidelines.
19	"(3) Guidelines.—The term 'guidelines
20	means guidelines established in accordance with sec-
21	tion 7 of the Access to Emergency Medical Services
22	Act of 1997.
23	"(4) Nonparticipating physician or pro-
24	VIDER.—The term 'nonparticipating physician or
25	provider' means, with respect to health care items

- and services furnished to a participant or beneficiary of a group health plan, a physician or provider that is not a participating physician or provider for such services.
 - "(5) Participating physician or pro-VIDER.—The term 'participating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that furnishes such items and services under a contract or other arrangement with such plan (or with a health insurance issuer offering group health insurance coverage in connection with such a plan).
 - "(6) Prior authorization determination' means, with respect to items and services for which coverage may be provided under a group health plan, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the plan) of whether or not such items and services will be covered under the plan.
 - "(7) STABILIZE.—The term 'to stabilize' means, with respect to an emergency medical condition, to provide (in complying with section 1867 of

- the Social Security Act) such medical treatment of the condition as may be necessary to assure, within reasonable medical probability, that no material deterioration of the condition is likely to result from or occur during the transfer of the individual from the facility.
- 7 "(8) STABILIZED.—The term 'stabilized' 8 means, with respect to an emergency medical condi-9 tion, that no material deterioration of the condition 10 is likely, within reasonable medical probability, to re-11 sult from or occur before an individual can be trans-12 ferred from the facility, in compliance with the re-13 quirements of section 1867 of the Social Security 14 Act.
 - "(9) TREATING PHYSICIAN.—The term 'treating physician' includes a treating health care professional who is licensed under State law to provide emergency services other than under the supervision of a physician.
- "(f) Continued Applicability of State Law 21 With Respect to Health Insurance Issuers.—The 22 provisions of section 2723(a) (relating to State authority 23 to provide for standards and requirements for health in-24 surance issuers to the extent the standards and require-

ments do not prevent the application of a requirement of

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- 1 this part) apply with respect to the requirements of this
- 2 section.".
- 3 (b) Conforming Amendment.—Section 2723(c) of
- 4 such Act (42 U.S.C. 300gg-23(c)), as amended by section
- 5 604(b)(2) of Public Law 104–204, is amended by striking
- 6 "section 2704" and inserting "sections 2704 and 2706".
- 7 (c) Effective Date.—(1) Subject to paragraph (2),
- 8 the amendments made by this section shall apply to group
- 9 health plans for plan years beginning on or after the date
- 10 that is 18 months after the date of the enactment of this
- 11 Act.
- 12 (2) In the case of a group health plan maintained
- 13 pursuant to 1 or more collective bargaining agreements
- 14 between employee representatives and 1 or more employ-
- 15 ers ratified before the date of enactment of this Act, the
- 16 amendments made by this section shall not apply to plan
- 17 years beginning before the later of—
- (A) the date on which the last collective bar-
- gaining agreements relating to the plan terminates
- 20 (determined without regard to any extension thereof
- agreed to after the date of enactment of this Act),
- 22 or
- (B) 18 months after the date of the enactment
- of this Act.

- 1 For purposes of subparagraph (A), any plan amendment
- 2 made pursuant to a collective bargaining agreement relat-
- 3 ing to the plan which amends the plan solely to conform
- 4 to any requirement added by this section shall not be
- 5 treated as a termination of such collective bargaining
- 6 agreement.
- 7 SEC. 5. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
- 8 ACT RELATING TO THE INDIVIDUAL MARKET.
- 9 (a) IN GENERAL.—Part B of title XXVII of the Pub-
- 10 lic Health Service Act is amended—
- 11 (1) by redesignating the subpart 3 relating to
- other requirements as subpart 2, and
- 13 (2) by adding at the end of such subpart the
- 14 following new section:
- 15 "SEC. 2752. ASSURING EQUITABLE COVERAGE OF EMER-
- 16 GENCY SERVICES, MAINTENANCE CARE, AND
- 17 POST-STABILIZATION CARE.
- 18 "(a) In General.—The provisions of section 2706
- 19 shall apply to health insurance coverage offered by a
- 20 health insurance issuer in the individual market in the
- 21 same manner as it applies to health insurance coverage
- 22 offered by a health insurance issuer in connection with a
- 23 group plan. In applying the previous sentence, the ref-
- 24 erence in section 2706(b)(2)(C) to section 2701 is deemed
- 25 a reference to subpart 1 of this part.

- 1 "(b) Continued Applicability of State Law
- 2 WITH RESPECT TO HEALTH INSURANCE ISSUERS.—The
- 3 provisions of section 2762 (relating to State authority to
- 4 provide for standards and requirements for health insur-
- 5 ance issuers to the extent the standards and requirements
- 6 do not prevent the application of a requirement of this
- 7 part) apply with respect to the requirements of this sec-
- 8 tion.".
- 9 (b) Conforming Amendment.—Section 2763(b)(2)
- 10 of such Act (42 U.S.C. 300gg-63(b)(2)), as added by sec-
- 11 tion 605(b)(3)(B) of Public Law 104–204, is amended by
- 12 striking "section 2751" and inserting "sections 2751 and
- 13 2752".
- (c) Effective Date.—The amendments made by
- 15 this section shall apply with respect to health insurance
- 16 coverage offered, sold, issued, renewed, in effect, or oper-
- 17 ated in the individual market on or after the date that
- 18 is 18 months after the date of the enactment of this Act.
- 19 SEC. 6. APPLICATION TO PRIVATE COVERAGE FOR MEDI-
- 20 CARE AND MEDICAID BENEFICIARIES.
- 21 (a) Medicare.—Subparagraph (B) of section
- 22 1876(c)(4) of the Social Security Act (42 U.S.C.
- 23 1395mm(c)(4)) is amended to read as follows:

- 1 "(B) meets the requirements of section 2706 of
- 2 the Public Health Service Act with respect to indi-
- 3 viduals enrolled with the organization under this sec-
- 4 tion.".
- 5 (b) Medicaid.—Title XIX of such Act (42 U.S.C.
- 6 1396 et seq.) is amended by inserting after section 1908
- 7 the following new section:
- 8 "ACCESS TO EMERGENCY SERVICES FOR BENEFICIARIES
- 9 ENROLLED IN PRIVATE HEALTH PLANS
- 10 "Sec. 1909. (a) In General.—A State plan may
- 11 not be approved under this title unless the plan requires
- 12 each health insurance issuer or other entity with a con-
- 13 tract with such plan to provide coverage or benefits to in-
- 14 dividuals eligible for medical assistance under the plan to
- 15 comply with the provisions of section 2706 of the Public
- 16 Health Service Act with respect to such coverage or bene-
- 17 fits.
- 18 "(b) Cost Sharing.—Nothing in this section or sec-
- 19 tion 2706(c) of the Public Health Service Act shall be con-
- 20 strued as authorizing a health insurance issuer or entity
- 21 to impose cost sharing with respect to the coverage or ben-
- 22 efits described in subsection (a) that is inconsistent with
- 23 the cost sharing that is otherwise permitted under this
- 24 title.

1	"(c) Waivers Prohibited.—The requirement of
2	subsection (a) may not be waived under section 1115 or
3	section 1915(b) of the Social Security Act.".
4	(c) Medicare Select Policies.—Section
5	1882(t)(1) of such Act (42 U.S.C. 1395ss(t)(1)) is amend-
6	ed—
7	(1) in subparagraph (B), by inserting "subject
8	to subparagraph (G)," after "(B)",
9	(2) by striking "and" at the end of subpara-
10	graph (E),
11	(3) by striking the period at the end of sub-
12	paragraph (F) and inserting "; and", and
13	(4) by adding at the end the following new sub-
14	paragraph:
15	"(G) the issuer of the policy complies with the
16	requirements of section 2752 of the Public Health
17	Service Act with respect to enrollees under this sub-
18	section.".
19	(d) Effective Dates.—
20	(1) Medicare.—The amendment made by sub-
21	section (a) shall apply to eligible organizations under
22	section 1876 of the Social Security Act for contract
23	years beginning on or after the date that is 18
24	months after the date of the enactment of this Act.

- 1 (2) MEDICAID.—The amendment made by sub2 section (b) shall apply to State plans under title
 3 XIX of the Social Security Act for contract years be4 ginning on or after the date that is 18 months after
 5 the date of the enactment of this Act.
- 6 (3) MEDICARE SELECT.—The amendments
 7 made by subsection (c) shall apply to policies for
 8 contract years beginning on or after the date that is
 9 18 months after the date of the enactment of this
 10 Act.

11 SEC. 7. ESTABLISHMENT OF GUIDELINES.

- 12 (a) In General.—The Secretary of Labor, the Secretary of Health and Human Services, and the Secretary of the Treasury (in this section referred to as "the Sec-14 retaries") shall, in accordance with the process described in subsection (b), jointly establish guidelines to carry out section 9811 of the Internal Revenue Code of 1986, section 713 of the Employee Retirement Income Security Act 18 19 of 1974, and sections 2706 and 2752 of the Public Health 20 Service Act, including all such guidelines as may be re-21 ferred to in such sections.
- 22 (b) Process.—
- 23 (1) ADVISORY PANEL.—Not later than 90 days 24 after the date of the enactment of this Act, the Sec-25 retaries shall jointly establish an advisory panel to

1	assist in the development of the guidelines referred
2	to in subsection (a). The members of the panel shall
3	include individuals representing—
4	(A) emergency medical personnel, includ-
5	ing emergency physicians, emergency nurses
6	and other appropriate emergency health care
7	professionals;
8	(B) health insurance issuers, including at
9	least one health maintenance organization;
10	(C) hospitals;
11	(D) employers;
12	(E) the States; and
13	(F) consumers.
14	(2) Notice and comment.—Not later than
15	180 days after the date of the enactment of this Act
16	the Secretaries shall jointly cause to have published
17	in the Federal Register notice of proposed rule
18	making on the guidelines referred to in subsection
19	(a). Not later than 60 days after the close of the pe-
20	riod for public comment on such guidelines, the Sec-
21	retaries shall jointly cause to have published in the

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Federal Register a final rule establishing such guide-

lines.

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